

A Guide to Non-Competitively Appointing NSEP Awardees to Federal Jobs

Prepared by:

National Security Education Program, U.S. Department of Defense

Point of Contact:

Aleia Maculam <u>aleia.m.maculam.civ@mail.mil</u> 571-256-0777

Roy Savoy roy.a.savoy2.ctr@mail.mil 571-256-0776

Step-by-Step Guide to Non-Competitive Appointments

OVERVIEW

Thank you for your interest in hiring an NSEP award recipient! This guide provides a step-by-step overview on non-competitively appointing NSEP award recipients (e.g. Boren Scholars/Fellows and EHLS Scholars) to federal positions. All active NSEP award recipients with an unfulfilled federal service requirement are eligible for non-competitive hire. Federal agencies have the authority to conduct non-competitive hiring thanks to the David L. Boren National Security Education Act (50 U.S. Code § 1902, attached).

To facilitate the recruitment and hiring of NSEP award recipients, the NSEP office offers a number of free services to federal agencies, including providing access to our candidate resume database as well as advertising positions on the NSEP Job Board.

This guide was developed by the National Security Education Program (NSEP), a component of the Defense Language and National Security Education Office (DLNSEO) at the U.S. Department of Defense. If you have questions about the NSEP hiring process, please contact Aleia Maculam at aleia.m.maculam.civ@mail.mil or Roy Savoy at roy.a.savoy2.ctr@mail.mil.

PROCESS FOR HIRING AN NSEP AWARDEE

The below process is a high-level view of how a federal agency can hire an NSEP awardee non-competitively. The blue boxes contain tasks for the agency hiring manager, the orange boxes show tasks that NSEP handles, and, lastly, the green box includes the hiring agency's responsibility of issuing a conditional offer of employment.



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STEPS FOR HIRING AN NSEP AWARDEE

In this section, you will find a step-by-step guide that describes the above non-competitive hiring process in more detail. These steps follow a start-to-finish model that dozens of federal agencies have used since 2010 to hire NSEP award recipients.

Developing and Distributing the Vacancy Announcement

- The agency hiring manager posts a vacancy announcement to the NSEP Job Board through their NSEPnet portal. (Link to register for an NSEPnet hiring official portal: https://www.nsepnet.org/OfficialRegister.aspx)
- **2.** NSEP reviews and approves the vacancy announcement. Once the announcement is approved by NSEP, the vacancy is posted to the NSEP Job Board and an automatic mass email is sent to all eligible award recipients notifying them of the opportunity. This email includes the vacancy announcement, instructions about how to apply for the vacancy, and contact information for questions. NSEP answers the majority of questions posed by applicants, but we also forward more difficult inquiries to the hiring office.

Reviewing Applications and Selecting a Candidate

- **3.** Agency hiring managers can view and download application packages in real-time from their NSEPnet portal. Hiring managers have the option to download the application packages individually or in bulk.
- **4.** After downloading the application package, the hiring manager at the selecting office reviews the applications and conducts interviews. The hiring manager then selects a candidate for hire.

Issuing a Conditional Offer of Employment

- **5.** With assistance from the hiring office's human resources division, the hiring manager completes a Standard Form 52 (SF-52), Request for Personnel Action. Attached, you will find an SF-52 template based on NSEP hires at the Department of Defense Human Resources Activity (DHRA). Please note that some federal agencies, particularly elements of the Intelligence Community, <u>do not</u> use the SF-52 to initiate personnel action. Agencies should consult with their HR office to determine what hiring forms may need to be competed in lieu of the SF-52.
- **6.** In addition to completing the SF-52, the hiring agency also requests a Letter of Certification from NSEP for the selected NSEP applicant(s). This letter certifies that the applicant is eligible for non-competitive hire.

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STEPS FOR HIRING AN NSEP AWARDEE (CONTINUED)

- **7.** The hiring office's human resources division sends the following materials to the servicing agency that typically makes conditional offers of employment to new hires:
 - i. Selectee's application package
 - ii. Completed SF-52 (or agency equivalent)
 - iii. Letter of Certification
- **8.** The servicing agency that received the hiring package makes a conditional offer to the new hire.

After Issuing the Conditional Offer of Employment

- **9.** If you have questions about the NSEP hiring process after selecting a candidate, please contact Roy Savoy at roy.a.savoy.2.ctr@mail.mil.
- **10.** Consult the attached Personnel Action Event Timeline to learn how and when to convert your office's NSEP hire to permanent career status.

ENCLOSURES TO THIS GUIDE

There are six documents enclosed with this guide. These documents can assist your office in non-competitively hiring NSEP award recipients. These enclosures are described below:

Enclosure 1: NSEPnet Job Posting Instructions

To post an exclusive position for NSEP award recipients to the NSEP Job Board, please review the instructions in Enclosure 1.

Enclosure 2: Standard Form 52, Request for Personnel Action (SF-52) Template

The SF-52, Request for Personnel Action is the official form that most federal agencies use to request a hiring action. The attached template is for the non-competitive hire of NSEP award recipients. This template is based on NSEP hiring actions at the Defense Human Resources Activity (DHRA). Some agencies, particularly those in the Intelligence Community, may require a different form to initiate a hiring action and should consult their HR office.

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ENCLOSURES TO THIS GUIDE (CONTINUED)

Enclosure 3: Personnel Action Event Timeline

Enclosure 3 lays out the timeline for converting an NSEP hire under the NDAA'13 authority from the excepted service, to career- conditional status, and finally, to permanent career status. A federal office executes these conversions by sending a new SF-52—filled out according to the timeline—to human resources.

Enclosure 4: David L. Boren National Security Education Act of 1991 (50 U.S.C. § 1902)

The David L. Boren National Security Education Act (NSEA) grants federal agencies the authority to hire NSEP award recipients through non-competitive hiring mechanisms. The NSEA also allows federal agencies to non-competitively convert NSEP hires to career status. An excerpt of these authorities appears at Enclosure 4 of this guide.

Enclosure 5: List of Federal Agencies and Offices with National Security Responsibilities

To use the NDAA'13 special hiring authority, a federal agency or office must have national security responsibilities. The National Security Education Board (NSEB)—a board comprised of cabinet level and presidentially-appointed members—determines which federal agencies have national security responsibilities. The board publishes this list every year in the National Security Education Program Annual Report. A copy of the most recent list of federal agencies with national security responsibilities is at Enclosure 5.

Enclosure 6: Frequently Asked Questions

Enclosure 6 includes responses to the questions most commonly asked by hiring managers.

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Enclosure 1

NSEPnet Job Posting Instructions

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HOW TO POST AN NSEPNET EXCLUSIVE JOB

Posting an NSEPnet Exclusive Vacancy Announcement

- Login to your NSEPnet hiring official account at NSEPnet.org. If you don't have an NSEPnet account, you can register here: https://www.nsepnet.org/OfficialRegister.aspx
- **2.** Click the 'Post a Job' link on the homepage of your NSEPnet portal. Fill out all <u>required</u> vacancy template fields including: Position Title, Employer Type, Office/Organization, Open Date, Closing Date, Work Schedule, Appointment Type, State, Position Summary, Minimum Requirements, Security Clearance, Required Materials, and Application Instructions.
- **3.** If you would like to collect applications via the NSEPnet site, select 'NSEPnet Portal' in the Application Instructions field. To instead direct applicants to USAJOBS or an external site, select 'External Agency Website.'
- **4.** Click 'Submit' to send your vacancy announcement to the NSEP staff for review and approval. Or click 'Save and Exit' to save your progress and return later.
- **5.** You will receive a confirmation email once NSEP has approved your vacancy announcement. Live announcements can be viewed on the NSEP Job Board: https://www.nsepnet.org/JobBoard.aspx

Accessing the Application Package

- **6.** Click 'Manage Jobs' on the homepage of your NSEPnet portal to download application packages in real-time. Hiring managers have the option to download the applications packages individually or in bulk.
- 7. Review resumes and make your selection. We hope you receive excellent NSEP candidates!

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Enclosure 2

Standard Form 52, Request for Personnel Action (SF-52)
Template

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Standard Form 52 Rev. 7/91 U.S. Office of Personnel Management FPM Supp. 296-33, Subch. 3

REQUEST FOR PERSONNEL ACTION

PART	A - Req	uesting O	ffice (A	Iso co	omplete	Part 8	, Items 1	, 7-22, 3	32, 33,	36, a	and 39	.)					
1. Actions Requested												2. Request Number					
Hire; Excepted appointment w/ option to non-com 3. For Additional Information Call (Name and Telephone Number)							npetiti	vely	conv	ert 1	n tw	o ye	ars	4 Prop	osed Effect	ive Date	
[ENTER DIRECT SUPERVISOR NAME AND PHONE NUMBER]							1							4. ПОР	osca Ence	ive bate	
		By (Typed Nan					NOMBEK.	_	Authorized	by (T	yped Nam	e, Title,	Signatu	ure, and	Concur	rence Da	te)
[ENTER REQUESTER NAME AND TITLE]						6. Action Authorized by (Typed Name, Title, Signature, and Concurrence Date) [ENTER AUTHORIZER NAME AND TITLE]											
PART E	- For Pr	eparation o	of SF 50	(Use c	only code	s in FPI	M Supplen	nent 292-	1. Show	v all o	lates in	month	h-day-	year oi	rder.)		
	Last, First,	•				_		2. Social S	Security Nu	ımber		3. Da	te of Bir	th	4. Effe	ctive Dat	e
[ENTER NAME AND INFO FOR NEW EMPLOYEE]						OF COMP. A OTION											
	ACTION 5-B. Natur							SECOND ACTION [6-A. Code] 6-B. Nature of Action									
170			intmer	nt				D. A. COUCE D. MICHAEL OF POLICET									
	170 Excepted Appointment C. Code 5-D. Legal Authority						6-C. Code 6-D. Legal Authority										
ZLM	See R	emarks S	Section	n													
5-E. Code	5-E. Code 5-F. Legal Authority							6-E. Code 6-F. Legal Authority									
7. FROM:	Position 7	Title and Nun	nber					15. TO: P	osition Ti	itle an	d Numbe	er					
								[ENTER POSITION TITLE]									
								[ENTER POSITION NUMBER, EXAMPLE: JX05894]									
			de a				1	[BELOW ENTER BLOCK 16-21 POSITION INFO] 16. Pay 17. Occ. 18. Grade or Level 19. Step or Rate 20. Total Salary/Award 21. Pay							Tax a		
8. Pay Plan	9.Occ. Code	10.Grade or Lev	el 11.Step o	r Rate 12	2. Total Sal	ary	13.Pay Basis	16. Pay Plan	17. Occ. Code	18.Gr	ade or Leve	19.Ste	p or Rate	20. Tot	al Salar	y/Award	21. Pay Basis
12A. Basic	: Pay	12B. Locality Ad	dj. 1:	2C. Adj.	Basic Pay	12D. Ot	her Pay	20A. Basic	c Pay	20B.	Locality A	Adj.	20C. A	l Adj. Basid	c Pay	20D. Otl	ner Pay
14 Name	and Locatio	n of Position's	Organizati	on				22. Name and Location of Position's Organization									
14. Name	and Locatio	1101103110113	Organizati	OH				[ENTER NAME AND LOCATION OF POSITION]									
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								ENTER DATA ACCORDING TO IDIVIDUAL APPLICANT. CONSULT WITH AGENCY HR SPECIALIST.]									
								CONSU	JLT WI	TH P	AGENCY	HR	SPEC	!IALI:	ST.]		
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2 - 5-Point 4 - 10-Point/Compensable 6 - 10-Point/Compensable/30% 27. FEGLI						0 1 - Permanent 3 - Indefinite 28. Annuitant Indicator						ES v Rate De	NO eterminant				
30. Retirement Plan 31. Service Comp. Date (Leave)						. Date (Leave)	32. Work Schedule					33. Pai	rt-Time F Biwe				
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	ION DAT																
34. Position Occupied 1 - Competitive Service 3 - SES General 35. FLSA Category E - Exempt						36. Appropriation Code 37. Bargaining Unit Sta						Unit Status					
2 2 - Excepted Service 4 - SES Career N - Nonexempt								., .									
38. Duty S	Station Code	9			39. L	Outy Statio	on (City - Cou	inty - State	or Oversea	as Loca	ition)						
40. Agenc	y Data	41.		4	12.		43.		44.								
45. Educat	ional Level	46. Year	Degree Att	tained 4	47. Acaden	nic Disciplir	ne 48. Funct	ional Class	49. Citi	izenshi	р	50. Ve	eterans	Status	51. Su	pervisor	y Status
									1 1	ı - USA	8 - Other						
PART	C - Revi	ews and A	Approva	ıls (No	ot to be	used by	y request	ing office	e.)								
1. Offic	e/Function		Initials/	/Signature	е		Date	Office	/Function			Initial	ls/Signatu	ure			Date
Α.								D.									
B.								E.						_			
C.								F.									
Approval: I certify that the information entered on this form is accurate and that the proposed action is in compliance with statutory and regulatory requirements. Sign							Signature		Į.						Appro	val Date	

Hiring Authority: Section 802 (k) of the David 1991 (50 U.S.C. 1902)	L. Boren National Security Education Act of
This action is requested to appoint [EMPLOYEE National Competitive conversion eligibility to the conspecified in Section 802 of the David L. Boren Markovica. 1902 (k)) as amended by section 1101 of Markovication Act Fiscal Year 2010 (NDAA 2010) and Defense Authorization Act Fiscal Year 2013 (NDAA 2010).	ompetitive service. This authority is National Security Education Act of 1991 (50 Public Law 111-84 National Defense and section 956 of H.R. 4310-268 National
PART E - Employee Resignation/Retirement	
Privacy Act	Statement
You are requested to furnish a specific reason for your resignation or retirement and a forwarding address. Your reason may be considered in any future decision regarding your re-employment in the Federal service and may also be used to determine your eligibility for unemployment compensation benefits. Your forwarding address will be used primarily to mail you copies of any documents you should have or any pay or compensation to which you are entitled. This information is requested under authority of sections 301, 3301, and 8506 of title 5, U.S. Code. Sections 301 and 3301 authorize OPM 1. Reasons for Resignation/Retirement (NOTE: Your reasons are used in determination and generalizations. Your resignation/retirement is effective at the end	
Effective Date 3. Your Signature 4. Date Signed	5. Forwarding Address (Number, Street, City, State, ZIP Code)
2. Effective Bate 5. Total Signature 4. Bate Signed	5. To warding radiess (warnes), sincer, only, state, 211 code)
PART F - Remarks for SF 50	
[ENTER ANY REMARKS ABOUT PROMOTION POTENTIAL HER	RE EXAMPLE: Career ladder with promotion

YES NO

PART D - Remarks by Requesting Office
(Note to Supervisors: Do you know of additional or conflicting reasons for the employee's resignation/retirement?

If "YES", please state these facts on a separate sheet and attach to SF 52.)

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Enclosure 3

Personnel Action Event Timeline

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Hiring a Boren Scholar or Fellow

Personnel Action Event Timeline

Action	Time Elapsed Since Employee Start Date	Time Elapsed Since Last Action	SF-52 Tenure Status	Nature of Action Code (Chapter #, Rule #)	Authority Code	Authority Citation	
Non-competitive appointment to the excepted service	N/A (This is the initial hiring action)	N/A (This is the initial hiring action)	None (0)	170 (<u>Chapter 11,</u> Rule 52)	ZLM (<u>Chapter 11,</u> Rule 52) ¹	Sec 802(k) David Boren NS Act [50 USC 1902(K)]; Sec 956, PL 112-239 (NDAA '13) dtd 01-02-13	
Non-competitive conversion to career- conditional status	2 years	2 years	Conditional (2)	501 (<u>Chapter 9,</u> Rule 72)	ZLM (<u>Chapter 9,</u> Rule 72) ²	Sec 802(k) David Boren NS Act [50 USC 1902(K)]; Sec 956, PL 112-239 (NDAA '13) dtd 01-02-13	
Non-competitive conversion to career status	3 years 1 year		Permanent (1)	880 (<u>Chapter 26,</u> <u>Rule 1</u>)	KMM (<u>Chapter</u> 26, Rule 1) ³	Reg. 315.202; Completed service requirement for career tenure from (date) to (date).	

¹ The Guide to Processing Personnel Actions. (2015). Chapter 11. Page 17. Retrieved from Office of Personal Management website: https://www.opm.gov/policy-data-oversight/data-analysis-documentation/personnel-documentation/personnel-actions/gppa11.pdf

² The Guide to Processing Personnel Actions. (2015). Chapter 9. Page 40. Retrieved from Office of Personal Management website: https://www.opm.gov/policy-data-oversight/data-analysis-documentation/personnel-actions/gppa09.pdf

³ The Guide to Processing Personnel Actions. (2015). Chapter 26. Page 7. Retrieved from Office of Personal Management website: https://www.opm.gov/policy-data-oversight/data-analysis-documentation/personnel-actions/gppa26.pdf

Enclosure 4

David L. Boren National Security Education Act of 1991, 50 U.S.C. § 1902

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David L. Boren National Security Education Act of 1991

Chapter 50 of the U.S. Code of Federal Regulations (§ 1902)

Full text of 50 U.S.C. § 1902 is available at the official House of Representatives website: http://uscode.house.gov/view.xhtml?req=granuleid:USC-prelim-title50-section1902&num=0&edition=prelim

Section (k) Employment of program participants

(1) Appointment authority

The Secretary of Defense, the Secretary of Homeland Security, the Secretary of State, or the head of a Federal agency or office identified by the Secretary of Defense under subsection (g) as having national security responsibilities-

- (A) may, without regard to any provision of title 5, governing appointments in the competitive service, appoint an eligible program participant-
 - (i) to a position in the excepted service that is certified by the Secretary of Defense under clause (i) of subsection (b)(2)(A) as contributing to the national security of the United States; or
 - (ii) subject to clause (ii) of such subsection, to a position in the excepted service in such Federal agency or office identified by the Secretary; and
- (B) may, upon satisfactory completion of two years of substantially continuous service by an incumbent who was appointed to an excepted service position under the authority of subparagraph (A), convert the appointment of such individual, without competition, to a career or career-conditional appointment.

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Enclosure 5

List of Federal Agencies with National Security
Responsibilities

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Below, you will find the list of federal agencies and offices that have national security responsibilities, as determined by the National Security Education Board. This list is available at Appendix E of the National Security Education Program Annual Report. You can find the latest release of the report at this link:

http://nsep.gov/content/reports-and-publications

List of Federal Agencies with National Security Responsibilities

Department of Defense

All departments, agencies, commands, and activities

Department of State

- All departments and offices including the following:
 - o Bureau of Intelligence and Research
 - o Foreign embassies
 - National Foreign Affairs Training
 - o Regional and functional bureaus
 - o U.S. Agency for International Development

Department of Homeland Security

All agencies and offices

Intelligence Community

• All agencies and offices

Department of Veterans Affairs

• All agencies and offices

Department of Transportation

All agencies and offices

Department of Commerce

- Bureau of Industry and Security
- International Trade Administration

Department of Energy

- National Nuclear and Security Administration
- Office of Nuclear Energy, Science and Technology
- Office of Policy and International Affairs
- National laboratories

Department of Health and Human Services

Centers for Disease Control and Prevention

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List of Federal Agencies with National Security Responsibilities (Cont'd)

Department of Justice

- Criminal Division
- Drug Enforcement Administration
- Federal Bureau of Investigation
- National Drug Intelligence Center
- National Virtual Translation Center

Department of Labor

• Bureau of International Labor Affairs

Department of the Treasury

- Office of Foreign Assets Control
- Office of International Affairs

Independent Agencies

- Environmental Protection Agency
- Export-Import Bank of the U.S.
- Millennium Challenge Corporation
- National Aeronautics and Space Administration
- National Background Investigations Bureau
- National Labor Relations Board
- Overseas Private Investment Corporation
- Peace Corps
- United States International Trade Commission

Executive Office of the President

- National Security Council Staff
- Office of Management and Budget-National Security and International Affairs Division
- Office of National Drug Control Policy
- Office of Science and Technology Policy
- Office of the U.S. Trade Representative

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List of Federal Agencies with National Security Responsibilities (Cont'd)

United States Congress

- Congressional Budget Office: Defense and International Affairs
- Congressional Research Service
- Congressional Committees
 - o Senate
 - Appropriations
 - Armed Services
 - Commerce, Science, and Transportation
 - Energy and Natural Resources
 - Finance
 - Foreign Relations
 - Homeland Security and Governmental Affairs
 - Judiciary
 - Select Committee on Intelligence
 - o House of Representatives
 - Appropriations
 - Banking and Financial Services
 - Budget
 - Commerce
 - Foreign Affairs
 - National Security
 - Resources
 - Science
 - Transportation and Infrastructure
 - Ways and Means
 - Permanent Select Committee on Intelligence
 - Select Committee on Homeland Security

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Enclosure 6

Frequently Asked Questions

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Hiring Official FAQs

Why should I hire an NSEP award recipient?

In addition to their commitment to public service, NSEP award recipients typically come from the top 10% of their academic classes, offer unmatched professional expertise, and possess advanced cultural and linguistic skills in less-frequently studied geographic areas that are considered critical to U.S. national security.

What special hiring authorities do NSEP awardees possess?

NSEP award recipients possess two distinct special hiring authorities: Schedule A (r) and NDAA'13. Under Schedule A (5 CFR 213.3102(r)), any federal agency without exception can appoint an NSEP award recipient to a term position NTE four years.

Under the National Defense Authorization Act for FY 13 (NDAA'13), designated federal agencies with national security responsibilities may non-competitively appoint an NSEP award recipient to the excepted service and later convert that appointee to career or career conditional status in the competitive service. The NDAA'13 hiring authority can only be utilized by federal agencies with national security responsibilities (see Enclosure 5 for the full list).

For more information about the NSEP special hiring authorities, please see the following link: https://www.nsepnet.org/HireExemption.aspx

My federal agency is not recognized as having national security responsibilities. Can I still hire an NSEP award recipient?

Yes. Any federal agency without exception can utilize the Schedule A (r) hiring authority to non-competitively appoint an NSEP awardee to a term position NTE four years. However, unlike NDAA'13, the Schedule A (r) appointment does not offer a conversion option.

Can my organization be added to the NSEP List of Federal Agencies with National Security Responsibilities?

Yes. The National Security Education Board (NSEB)—a board comprised of cabinet level and presidentially-appointed members—determines which federal agencies have national security responsibilities. The NSEB reviews all agency requests to be added to the national security list annually. Please reach out to nsep@nsep.gov for more information on how to submit a petition requesting that your office or agency be added to the list.

Do the NSEP special hiring authorities expire?

NSEP award recipients retain their special hiring authorities as long as they have an unfulfilled federal service obligation. As long as the award recipient has a remaining service requirement, they can continue to apply and be appointed non-competitively to federal positions. If you have any questions about the non-competitive eligibility of a particular candidate, please feel free to reach out to nsep@nsep.gov.

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